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20 October 1955

MEMORANDUM FOR: SA/PC/DCI

SUBJECT

: Need for Customer Intelligence Requirements in AQUATONS Planning

- in any detail until a thorough target analysis has been made. The point might well be made that a target analysis should be the cornerstone on which we build our over-all operational plan. If we accept as one of our assumptions that our operational activity may be detected by the USSR during the first few months of operations, then it follows that we may be forced to terminate project activity as a result of diplomatic representations made directly to the U.S. or to the host countries in which ACUATONS is based. Thus, our operational plan will presumably call for an initial concentration on high priority targets. Moreover, our target pattern should be an important factor in the process of selecting overseas bases. In short, it is suggested that we initiate a target analysis now so that this aspect of our planning can proceed concurrently with other operational planning considerations. Such an analysis would be helpful in determining the following:
 - (a) most advantageous base sites abroad from the targetting point of view;
 - (b) operational flight techniques which can then be simulated in our flight training program;
 - (0) number of sorties in toto, and from each operational base to obtain desired coverage;
 - (d) weather and sum angle factors for specific target areas;
 - (e) minimum satisfactory accuracy in aerial navigation;
 - (f) minimum satisfactory performance of reconnaissance equipment.
 - 2. Attachment A represents graphically a procedure for establishing customer intelligence requirements. The recommended procedure was shaped with the following desiderata in mind: (a) that President Eisenhower's Geneva proposal serve as "cover," thus limiting the customer lists to targets which can be covered by aerial reconnaissance while at the same time preserving the security of AQUATONE; (b) that

Approved For Release 2000/08/21 : CIA-RDP33-02415A000100100107-0 TOP SECRET

- 2 -

each customer agency be approached from a governmental level higher than itself so that the request will carry sufficient prestige to assure full and prompt consideration by each customer agency... assuring at the same time that requirements are compiled in a standard form which both meets AQUATONS needs and facilitates the task of establishing an integrated target list; (c) that already-existing mechanisms within CIA for establishing the requirements of the intelligence community (see Agency R. 1-130, Paragraph 15, and CSI 70-1, Paragraph 7) be utilized by AQUATONS to the greatest degree consistent with maintaining AQUATONS security; the above step would avoid committing members of a limited AQUATONS staff to the difficult and time-consuming task of establishing an integrated target list.

- Mechanically, the procedure recommended in Attachment A would function as follows: Secretary Stassen would direct IAC members to compile their requirements in a specified manner (i. e., target, coordinates, priority, specific information required). CIA could be appointed as the coordinating agency . . . or alternatively . . . customer agencies could be instructed to submit their target lists directly to Secretary Stassen who could then pass the lists on to CIA. A similar procedure could be used to collect NSA requirements. A CIA "panel" consisting of FI/RQM. FI/STD and OSI could be charged with the task of compiling the Agency's requirements and integrating these requirements into an over-all target list combining the requirements submitted by IAC agencies and NSA to Secretary Stassen; the "panel" would operate under the guidance of a member of the AQUATONE staff and adhere to whatever "ground rules" established to preserve AQUATONE security. A more elaborate description of the mechanics involved in the above procedure is premature pending a decision on the validity of the general concept.
- 4. If the general concept outlined above appears sound, further discussions with the FI and OSI components should proceed as soon as possible. The urgency attached to this problem is based on the following: (a) OSI and FI have already established contacts with other customer agencies (using the Geneva proposal as "cover") for the purpose of obtaining requirements suitable for collection by the PZV-7 program; a separate approach to these agencies on behalf of AQUATONE would not be calculated to elicit their whole-hearted cooperation; (b) while not verified, it has been reported that Secretary Stassen has already approached the IAC relative to the task of compiling the requirements of the intelligence community as a step in studying the method of implementing the Geneva proposal; if substantiated, Secretary Stassen's approach should be grasped by

Approved For Release 2000/08/21 : CIA-RDP33-02415A000100100107-0 TOP SECRET

- 3 -

us as soon as possible and directed to meet the needs of AQUATONE.

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Colonel, USAF

Attachment A: As stated.

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